

~~TOP SECRET~~
HANDLE VIA BYEMAN
CONTROL SYSTEM



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FOR: [] COHEN FROM: []
SOME INFORMAL THOUGHTS ON FROG ESTABLISHING BASELINES AS I
SEE THEM FROM WASHINGTON:

PRO CODEWORD:

1. THE SYSTEM IS A NEW COLLECTION SYSTEM -- THAT IS, IT REPRESENTS A MOST SIGNIFICANT ENHANCEMENT OF THE U.S. COLLECTION CAPABILITY.
2. THERE IS, IN MY MIND AT LEAST, A QUESTION AS TO WHETHER OR NOT THE "TACIT UNDERSTANDING" WILL HOLD UP UNDER THE CONTINUOUS OPERATION OF FROG. IN THE PAST THE SOVIETS HAVE KNOWN THAT THEY HAVE 7 - 60 DAYS WITHOUT PHOTO SURVEILLANCE-- WILL THEY PASSIVELY ACCEPT THIS NEW CAPABILITY? I GRANT THAT ONCE ON ORBIT THEY MAY BE ABLE TO QUICKLY ISOLATE THE MISSION, AND A NEW CODEWORD MAY OR MAY NOT BE EFFECTIVE IN PRECLUDING EARLY COMPROMISE OR DISCLOSURE.
3. THERE ARE SIGNIFICANT TECHNICAL DIFFERENCES IN

PAGE 2 WHIG 0564 ~~TOP SECRET~~
THE SYSTEM AND IN SOME CASES NEW PLAYERS. DO WE WANT THE OLD PLAYERS TO KNOW OF THE NEW CAPABILITY, AND THE NEW PLAYERS THE OLDE CAPABILITIES? CAN WE EFFECTIVELY CONTROL NEED-TO-KNOW WITHOUT A NEW CODEWORD?

WORKING COPY

CON CODEWORD:

1. IT IS A LOGICAL EXTENSION OF THE GAMBIT SYSTEM. IN THE PAST WE HAVE NOT NORMALLY CHANGED THE CONTROLS FOR SYSTEM GROWTH.
2. MOST OF THE PLAYERS IN THE NEW SYSTEM ARE THE SAME ONES INVOLVED IN GAMBIT.
3. THERE IS A POTENTIAL NIGHTMARE IN THE ADMINISTRATION OF DETERMINING WHERE GAMBIT STOPS AND FROGS STARTS IN ORDER TO PRECLUDE JOINT CAVEATING OF DOCUMENTS, AND REQUIRING PERSONNEL TO HAVE BOTH CODEWORDS THUS NULLIFYING THE COMPARTMENTATION

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EFFORT.



GENERAL CONSIDERATIONS:

1. WOULD A CODEWORD FOR FROG INCLUDE EOI? WILL EOI BE A SEPARATE CODEWORD? WE DON'T WANT TO BE IN A POSITION WHERE WE ARE CONFRONTED WITH TWO CODEWORDS FOR EOI.
2. WILL WE GO TO GREAT LENGTHS TO COMPARTMENT IN

PAGE 3 WHIG ~~TOP SECRET~~

THE BYE SYSTEM AND THEN MAKE A TK ANNOUNCEMENT? IN THIS CASE THE BYE EFFORT WOULD BE RELATIVELY WORTHLESS.

3. CAN YOU EFFECTIVELY LIMIT ACCESS WITHIN THE CONTRACTOR COMMUNITY WITHOUT A NEW CODEWORD?

4. WITHIN GOVERNMENT THE ONLY EFFECTIVE CONTROL IS A NEW CODEWORD; NEITHER DIA NOR CIA CAN HANDLE STUDY NUMBERS EFFECTIVELY. THERE WILL BE TREMENDOUS WIDESPREAD INTEREST IN THE SYSTEM WITHIN GOVERNMENT AND THE SHORT DEVELOPMENT TIME WILL REQUIRE THAT LEGITIMATE REQUESTS BE ANSWERED WITHOUT DELAY. IT IS ALSO PHYSICALLY IMPOSSIBLE FOR US TO PERSONALLY HANDLE THIS TASK -- WE MUST LOOK TO DIA AND CIA TO DO THIS AND THE RULES MUST BE SIMPLE.

WE ARE REALLY LOOKING AT THE PROBLEM FROM TWO VANTAGE POINTS - YOURS, TO BUILD, FLY, AND OPERATE; MINE, TO PROVIDE THAT ETERNAL, INFALLIBLE WISDOM FROM ON HIGH FOR THOSE INTERESTS KNOWN AS THE "BIG PICTURE".

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