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FOR DR FLAX FROM GEN MARTIN

1. AS YOU REQUESTED IN OUR MONDAY TELECON, I HAVE REVIEWED THE 15 OCTOBER PAPER ENTITLED "CORONA BRIEF," AND FORWARD HERE MY COMMENTS.

2. BEFORE COMMENTING ON THE REFERENCED PAPER, I HAVE THE FOLLOWING GENERAL COMMENTS ON THE OVERALL SUBJECT OF CORONA MANAGEMENT.

A. THE BASIC PROBLEM, AS I SEE IT, IS THAT THERE IS NO SINGLE PERSON OR ELEMENT WHO HAS EFFECTIVE RESPONSIBILITY FOR OVERALL SYSTEM ENGINEERING, ACQUISITION, INTEGRATION AND OPERATIONS. SOLUTION OF THIS PROBLEM REQUIRES NOT ONLY THE DESIGNATION OF A RESPONSIBLE PERSON BUT ALSO THE DELEGATION OF THE AUTHORITY NECESSARY TO EXERCISE THIS RESPONSIBILITY. SOLUTION OF THE PROBLEM THEREFORE REQUIRES AN ARRANGEMENT WHEREBY SOME PERSON IS GIVEN BOTH RESPONSIBILITY AND AUTHORITY FOR THIS SPECIFIC TASK OVER BOTH CIA AND DOD CORONA ELEMENTS AND PERSONNEL. THIS IS THE OBSTACLE UPON WHICH ALL PREVIOUS ATTEMPTS HAVE FLOUNDERED, AND THE PRIMARY ISSUE THAT MUST BE FACED. I BELIEVE THAT THIS PARTICULAR ISSUE SHOULD BE DISCUSSED SEPARATELY FROM ANY MANAGEMENT PLAN, WITH AGREEMENT ON FUNDAMENTAL PRINCIPLES OF THE SOLUTION TO PRECEDE ANY ATTEMPT TO REACH AGREEMENT ON A DETAILED MANAGEMENT PLAN WHICH WOULD BE BASED UPON THESE PRINCIPLES. ALL PREVIOUS EFFORTS HAVE ADDRESSED MANAGEMENT PROCEDURES, YET THEY HAVE FAILED ON THE BASIS THAT THERE WAS NO ACTUAL AGREEMENT ON THIS UNDERLYING PRINCIPLE.

B. IF THE BASIC PRINCIPLE THAT SOME ONE WILL HAVE BOTH RESPONSIBILITY AND AUTHORITY FOR THIS TASK OVER CIA AND DOD ELEMENTS AND PERSONNEL CANNOT BE REACHED, THEN I RECOMMEND NO CORONA MANAGEMENT PLAN BE ATTEMPTED. THE PREPARATION OF AN "AGREEMENT" UNDER THESE CONDITIONS WILL NOT SOLVE THE BASIC PROBLEM BUT WILL ACCENTUATE IT BY GIVING THE FICTIONAL APPEARANCE OF A MANAGEMENT STRUCTURE WHICH IN ACTUALITY WILL NOT REALLY EXIST.

C. IN ADDITION TO DESIGNATION OF RESPONSIBILITY, THE NECESSARY AUTHORITY MUST INCLUDE AUTHORITY TO DETERMINE AND IMPLEMENT, BY DIRECTOR TO THE CIA AND DOD ELEMENTS INVOLVED, ALL STEPS NECESSARY TO INSURE THAT THE SEVERAL ASPECTS OF THE OVERALL SYSTEM ARE INTEGRATED TOGETHER INTO AN EFFECTIVE SYSTEM IN SPITE OF THE SPLIT MANAGEMENT INVOLVED. IT MUST INCLUDE COMPLETE ACCESS AT ANY TIME TO ALL ASPECTS OF THE ENTIRE SYSTEM AND ALL CONTRACTORS AND INSTALLATIONS INVOLVED FOR INFORMATION UPON WHICH TO BASE THE OVERALL SYSTEM ENGINEERING AND SUBSEQUENT DIRECTION.

D. WITH REGARD TO THE TWO LMSC UNDERSIGNED CONTRACTS, I BELIEVE THE ON-GOING INTENT SHOULD GOVERN THE RESOLUTION OF THE PRESENT PRE-CONTRACTUAL EXPOSURE. I AM VERY MUCH OPPOSED TO SIGNING EITHER BOTH

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OF THESE CONTRACTS MERELY FOR THE PURPOSE OF COVERING THIS EXPOSURE IF THE SUBSEQUENT CONTRACTS ARE TO BE CHANGED SUBSTANTIALLY. IF THIS IS TO BE THE CASE, THESE UNDERSIGNED CONTRACTS SHOULD BE RE-WRITTEN BEFORE SIGNATURE, WITH CIA AND SAFSP CONTRACTS FOR THIS PERIOD CONSISTENT WITH THE INTENDED ON-GOING DIVISION OF RESPONSIBILITIES.

E. I BELIEVE THE CO-LOCATION OF CIA PERSONNEL WITH SAFSP IS A GOOD IDEA ONLY IF THE CIA WILL CO-LOCATE THE PEOPLE ACTUALLY RESPONSIBLE FOR THEIR WORK ON CORONA AND WILL DELEGATE THE RESPONSIBILITY AND AUTHORITY TO THEM. OTHERWISE THEY WILL MERELY BECOME AN ADDITIONAL ECHELON THROUGH WHICH WE HAVE TO GO, BUT WHICH IS UNABLE TO ACTUALLY ASSIST IN THE WORK. WE HAVE TRIED THIS BEFORE, AND, AS A TOKEN OR LIAISON FUNCTION IT IS OF NO PRACTICAL VALUE, AND SOME ACTUAL HINDRANCE. IF WE HAVE TO DEAL WITH LAIDLEY PERSONNEL, IT IS MUCH BETTER TO DEAL DIRECTLY WITH THE PEOPLE WHO HAVE RESPONSIBILITY AND AUTHORITY.

F. I WANT TO EMPHASIZE THAT THE LACK OF HARMONY IN CORONA MANAGEMENT HAS RESULTED ENTIRELY FROM PREVIOUS ATTEMPTS TO DEAL WITH AND MAKE AGREEMENTS CONCERNING SPECIFIC PROCEDURES WHEN THERE WAS FUNDAMENTAL DISAGREEMENT ON BASIC UNDERLYING PRINCIPLES. IT IS THE ATTEMPTS TO CARRY OUT DIRO ASSIGNED CORONA RESPONSIBILITIES UNDER APPARENT, BUT NOT ACTUAL, AGREEMENT WHICH HAS CAUSED CONTINUING DISUNITY.

3. IN ADDITION TO THE ABOVE, I HAVE THE FOLLOWING ADDITIONAL COMMENTS ON THE REFERENCED PAPER:

A. ON THE "CORONA BRIEF" PART:

(1) THE FIRST NUMBERED PARAGRAPH DOES NOT REFLECT THE SITUATION ACCURATELY. THE DIRO CANNOT PERSONALLY CARRY OUT THE REFERENCED RESPONSIBILITY. HE CAN ONLY FUNCTION IN A VERY BROAD OVERALL SENSE, AND CONTROL OVERALL ALLOTMENT OF FUNDS, ETC. THE RESPONSIBILITY AND AUTHORITY FOR ACTUAL OVERALL SYSTEM ENGINEERING, ACQUISITION, INTEGRATION AND OPERATIONS MUST BE DELEGATED TO SOMEONE IN THE FIELD.

(2) THERE ARE TWO UNSIGNED LMSC CONTRACTS, ONE FOR THE ISIC AND ONE FOR OVERALL CORONA SYSTEM INTEGRATION.

(3) ANY SOLUTION MUST UNAVOIDABLY MAKE SOME CHANGES IN PRESENT AUTHORITIES AND RESPONSIBILITIES. HOWEVER, THIS COULD BE DONE WITHOUT INVOLVING ANY RISK OF ACTUAL DISRUPTION OF THE PROGRAM.

B. ON "OPTION ONE":

(1) IN PARAGRAPH 2, THE RESPONSIBILITY SHOULD BE ASSIGNED TO THE DIRECTOR, SAFSP, NOT TO THE SPD. AS WRITTEN, NO ONE IS RESPONSIBLE FOR THE OVERALL SYSTEM, AND IT IS NOT CLEAR THAT ANY ONE HAS ANY AUTHORITY OVER ALL ELEMENTS OF THE SYSTEM.

(2) THE AUTHORITY AND RESPONSIBILITY TO BE DELEGATED TO THE DSPD, AND THAT HE BE RETAINED BY CIA-OSP SHOULD BE CLEARLY STATED.

(3) IN PARAGRAPH 3, THE DOCUMENT SHOULD PROVIDE THAT THE DIRECTOR, SAFSP AND WHOEVER HE DESIGNATES WILL HAVE FREE AND DIRECT ACCESS TO ALL CIA CORONA CONTRACTOR AND INSTALLATIONS FOR FULL INFORMATION AND ACCESS TO ANY AND ALL CIA CORONA ACTIVITIES AT ANY TIME. IT ALSO SHOULD PROVIDE THAT THE DIRECTOR, SAFSP MAY CLEAR SUCH PERSONNEL AS HE

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