MEMORANDUM FOR:  Brig. Gen. A. J. Goodpaster

SUBJECT: Proposed Additional Billets for the TALENT-KEYHOLE Security System

1. In connection with the preparation and implementation of the Presidential Directive of August 29, 1960 dealing with the security protection of the products and of the fact of satellite reconnaissance, you indicated that you wish to be kept informed of developments in any expansion of the billet structure among the U.S. agencies participating, in particular, the new Washington Headquarters intelligence agencies and the Energy Research & Development Administration.

2. The United States Intelligence Board, in pursuance of the last paragraph of the Presidential Directive today approved the attached document outlining the additional needs of the agencies for TALENT-KEYHOLE billets. It does at this point in time report a broad consensus as to the numbers of personnel in each agency comprehended by the term "must know" basis related to major national security needs.

3. The Presidential Directive specified that the addressees (The Secretary of State, The Secretary of Defense, The Attorney General, The Chairman, Atomic Energy Commission, The Director of Central Intelligence) shall be personally responsible for the selection of the personnel who have access to TALENT-KEYHOLE information. These addressees have personally approved the request for additional billets which pertain to their agencies.

Signed

ALLEN W. BULLES
Director


Copy 1--Gen. Goodpaster
2--Gen. Goodpaster
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5--C/SRS chrono TOP SECRET ONLY
Attachment to:
TCS 8092-60-KH

Proposed Expansion of Billets for the
Exploitation and Use of TALENT-
KEYHOLE Materials and Information

In addition to the above-mentioned information on the material, it will
materially contribute to the following:

1. A Presidential Directive recently issued requires that
certain satellite photography must be handled within the TALENT
Security Control System in a separate compartment known as TALENT-
KEYHOLE. It further requires that the United States Intelligence Board
shall develop a broad consensus for determining those functions in the
United States Government (and personnel within them) which must have
access to satellite photography for National Security purposes.

2. The satellite photography from Mission 9009 is in hand
and is currently being exploited and used within Washington Headquarters' intelligence agencies, and The Strategic Air Command, Aero-Space
Technical Intelligence Center, Aeronautical Chart and Information Center, Army Map Service, and Navy Photographic Interpretation Center. The
billet structure within these organizations was planned on an extremely
limited basis in advance of the arrival of satellite photography and pending
an evaluation of the exploitation potential.

3. For six years the U.S. intelligence agencies have had
extensive experience with the larger scale photography from overflight
held in the SENSINT and TALENT Systems. New equipment bearing upon
the art of photographic interpretation has clearly expanded the quantity
and quality of information derived from that photography. We have seen
the extensive uses to which the material and the information derived
therefrom can be put for strategic intelligence purposes, emergency
war planning, intelligence purposes related to the responsibility of
theater commanders, research and development requirements of the
Department of Defense, and operational purposes of the military as well
as intelligence operations. An important aspect of this material is its
relevance to the formulation of foreign policy decisions.

4. The examination of satellite photography from Mission
9009 reveals that it can serve essentially the same purposes as the
earlier TALENT photography. While it has definite limitations for
technical intelligence purposes (as compared with TALENT), it serves those purposes through comparison with existing TALENT and through the use of collateral intelligence. Its vast geographic coverage clearly enhances our ability to search for guided missile sites of all sorts, and will permit the identification of installations with which we have become familiar under the TALENT Program.

In addition to the uses for positive information on the USSR, it will materially assist in refining the targets for other collection programs and improving their potential.

5. The exploiters of TALENT-KEYHOLE material conducted an extensive review of their requirement for T-KH billets. Based upon these actions, the USIB has reviewed U.S. needs for National Security purposes in the light of the capability of the available satellite photography and with the purpose and injunction of the Presidential Directive uppermost in mind. The USIB considers the planned increase of TALENT-KEYHOLE billets set forth in the annex hereto to be necessary and proper in terms of functional use of TALENT-KEYHOLE materials and information and the magnitude of the personal forces to carry these functions at this time.

Annex A

Summary of TALENT-KEYHOLE Billets for All Agencies.
<table>
<thead>
<tr>
<th>AGENCY</th>
<th>TALENT Clearances</th>
<th>Present T-KH Billets</th>
<th>Additional T-KH Billets Needed</th>
<th>Total T-KH Billets Required</th>
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<td>JCS</td>
<td>184</td>
<td>17</td>
<td>111**</td>
<td>127**</td>
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<td><strong>TOTAL</strong></td>
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<td><strong>1,431</strong></td>
<td><strong>1,508</strong></td>
<td><strong>2,938</strong></td>
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</table>

*Not inclusive of US consultants from outside the government, British or Canadians.

**Includes 93 billets for newly established Joint Strategic Target Planning (JSTP)
MEMORANDUM FOR: Director of Central Intelligence

1. The attached memorandum is self-explanatory.

2. For your information, there is also attached a revision of the CIA Billet Structure Statement (TCOS-8540-60-KH) which contains a detailed justification of new billet proposals (the summary of which is in the final UNRD summary of the major paper which Mr. Gates approved).

3. Finally there is also attached the Department of Defense review paper (TCOS-8540-60-KH) which contains the detailed justification of new billet proposals (the summary of which is in the final UNRD summary of the major paper) which Mr. Gates approved.

4. Unless for historical reasons you wish to preserve the original paper submitted to the UNRD, I see no reason why you should bother with it.

JAMES J. BREDER
Chief, Special Requirements Staff

Attachment: C/SRS/DPD:JOUR/11/130

1. TCOS-8540-60-KH
2. TCOS-8540-60-KH
3. TCOS-8540-60-KH

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HANDLE VIA TALENT KEYHOLE CHANNELS ONLY

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17 October 1969