

22 June 2015

DEPARTMENT OF DEFENSE

NATIONAL MILITARY COMMAND CENTER

MESSAGE CENTER

Policy: Space Law ✓

Policy: Peaceful Uses

Policy: 18 Points 3 4 3

~~SECRET~~

1050/JC S354/22 SEPT  
R RUEKDA  
DE RUEHCR 1845R 2650630  
ZNY SSSSS  
R 220511Z  
FM USUN NEW YORK  
TO ZEN/SECSTATE WASHDC 860  
RUEAHQ/NASA  
RUEKDA/DOD  
STATE GRNC  
BT

CALL 53337  
FOR NMCC/MC  
SERVICE

9 22 15 06Z

~~SECRET~~ SEPT 22

SUBJ: OUTER SPACE

IT IS NOW EVIDENT, AS USDEL HAS THOUGHT LIKELY FOR SEVERAL MONTHS, THAT USSR IS UNWILLING TO CONCLUDE A&R AGREEMENT ON BASIS DISCUSSED WITH SOVDEL HERE IN NEW YORK LAST APRIL 1. NOT CLEAR TO WHAT EXTENT THIS STEMS FROM SOV DECISION TO REACH NO AGREEMENTS WITH US IN SPACE FIELD AT THIS TIME BECAUSE ONEYTRANEOUS POLITICAL CONSIDERATIONS (VIET NAM, SOV POSTURE VIS-A-VIS CHINA) OR FROM ACUTE SENSITIVITY ON WHAT USSR SEES AS SECURITY ASPECTS OF A&R AGREEMENT. MOROZOV STATEMENTS IN COMMITTEE STRESS REPEATEDLY THE PROBLEM OF MILITARY "OBJECTS AND ENGINES LAUNCHED BY AN ENEMY NOT IN ACCORANCE WITH THE DECLARATION"; THIS MORNING HE SPOKE OF "UNEXPLODED BOMB" REENTERING FROM SPACE AND THE UNACCEPTABILITY OF AN OBLIGATION TO RETURN IT. WHILE HE DID NOT SAY SO DIRECTLY, MOROZOV TRIED TO LEAVE IMPRESSION THAT PARAGRAPH 1 OF ARTICLE 1 IN SOV DRAFT AGREEMENT WAS UNQUALIFIED IN ITS GUARANTY OF PROTECTION FOR ASTRONAUTS, THAT SOV LIMITATION ON RETURN.

ACT.....DDRE-3

INFO....CJCS-1 DJS-3 SJCS-1 J3-8 NMCC-1 SAMAA-1 SECDEF-7 ASD/ISA-9

GC-1 ARPA-1 DIA-15 CSA-2 CNO-2 CSAF-2 CMC-7 FILE-1 (65)KLH/F

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IN PARAGRAPH 2 APPLIED ONLY TO OBJECTS.

THIS POINT WILL DOUBTLESS BE CLARIFIED WHEN DISCUSSION REACHES ARTICLE 5 IN SOV DRAFT (DEALING WITH RETURN OF ASTRONAUTS).

IN VIEW OF THIS SITUATION AND OF REALITY THAT US WOULD PLACE LITTLE IF ANY DEPENDENCE ON FORMAL INTERNATIONAL AGREEMENT TO SECURE RETURN OF SPACE HARDWARE OR DEBRIS THEREFROM, USDEL REQUESTS CONSIDERATION BE GIVEN TO DROPPING FROM A&R AGREEMENT ALL MENTION OF RECOVERY AND RETURN OF SPACE VEHICLES, OBJECTS, AND PARTS. AGREEMENT WOULD THEN BE FOCUSED ON RESCUE AND RETURN OF ASTRONAUTS AS HUMAN BEINGS. THIS APPROACH WOULD HAVE COLLATERAL ADVANTAGE OF MOOTING DIFFICULTIES WITH JAPANESE ON PRELAUNCH ANNOUNCEMENT AND REGISTRATION. MOREOVER, WE MAY FIND, AS DEBATE PROGRESSES, WIDENING SYMPATHY WITH BLOC AND NON-ALIGNED CONCERN OVER SECURITY ASPECTS OF RETURNING SPACE VEHICLES. HUMANITARIAN ARGUMENTS FAVORING CONCLUSION OF TREATY RELATE TO ASTRONAUTS AND NOT TO HARDWARE.

IF DEPARTMENT AND OTHER AGENCIES CONCUR IN THIS APPROACH WHICH WE RECOMMEND, WE WOULD WISH TO EXPLORE IT PRIVATELY-- THROUGH CHAIRMAN LACHS OR WITH USSR DIRECTLY RATHER THAN START WITH PUBLIC PROPOSAL IN COMMITTEE. REQUEST REPLY AT EARLIEST FEASIBLE DATE.

GP-3. GOLDBERG

BT

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