NOTE FOR GENERAL BRADBURN

SUBJECT: Comments on DOD Signals Intelligence Directive

You had two comments on the draft DOD Directive S-3115.7, Signals Intelligence:

1. It makes no mention of the role of DDR&E in management.

2. It discusses only collection requirements, not analysis for the making of finished intelligence.

Here are some observations and comments. All the directives and material I refer to are in the attached folder.

The directives which existed prior to the reorganization of NSA and the creation of the CSS provided for significant involvement of DDR&E in several phases of the signal intelligence business at NSA. DOD Directive S-3115.2, February 7, 1967, treated this in paragraphs III.C.13, 14, 15. DOD Directive S-3115.4, March 19, 1959, discussed it in paragraph IV.B.1.f.

The NSA/CSS Organization Plan, dated February 28, 1972, and approved April 14, 1972, hardly mentions DDR&E. The only specific references I can find are "DDR&E supplies guidance on research soundness and technical balance," and "The Military Departments, ASD(I), and DDR&E take part in planning, programming and budgeting actions. The program is reviewed by both DDR&E and ASD(I) before submission to the Secretary of Defense."

While these are minimal remarks, they should be enough to justify inclusion of DDR&E in the Signals Intelligence Directive.
On your second point, I was surprised to learn that neither NSA nor CSS is even permitted to produce finished intelligence! NSCID 6 says "It is the intent of this Directive that the National Security Agency not engage in the production and dissemination of finished intelligence, but be limited to the production and dissemination of COMINT and ELINT." The implementing directive, DOD Directive S-5100.20 goes one step further; Paragraph VI. A. 6 says "Produce and disseminate SIGINT in accordance with the objectives, requirements and priorities established by the Director of Central Intelligence (this function will not include the production and dissemination of finished intelligence which are the responsibilities of the Departments and Agencies other than the National Security Agency/Central Security Service)."

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I talked to both AFIN and John Porter in DORTE Bennington office. DORTE is careful that the services follow their normal way of processing RDT&E projects -- which is very round-about. Porter says he shares our concern, but can't get Eira or Bennington to comment in writing; however I would think it a good idea if you discussed it with Bennington.

The second point -- production of finished intelligence -- is probably too big to work. I suggest you not get into this area. ---