15 April 63

ESTABLISHMENT OF THE NRO
AIRCRAFT OPERATIONS CENTER

1. PROBLEM: To define the organizational arrangements whereby the Director, NRO may discharge his assigned responsibilities for aircraft overflight reconnaissance of denied areas.

2. FACTORS BEARING ON THE PROBLEM:

   a. The Director, NRO is responsible* to the Secretary of Defense for the establishment, management, and conduct of all overflight of denied areas. He is not responsible** for peripheral reconnaissance, except for the responsibility to coordinate the overflight activities of the NRO with peripheral reconnaissance activities.

   b. Since the overflight activities of the NRO may involve some commitment of resources presently or potentially assigned in support of Unified and Specified Commands, there should be appropriate coordination of such NRO activities with the Joint Chiefs of Staff.

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* DOD-CIA Agreement on NRO, dated 13 March 1963.
** Above Agreement, plus Deputy SecDef memo dated 14 June 1963.
c. In accordance with the intent of the reorganization act of 1958, the Joint Chiefs of Staff should direct the operations of the Unified and Specified Commands, as necessary to support or carry out approved NRO overflight missions, rather than these Commands responding directly to the Director, NRO.

d. In order for the Director, NRO to discharge his assigned responsibilities, it is essential that NRO capability be established to plan, evaluate, and coordinate all aircraft overflights of denied areas. This capability must include highly competent personnel with appropriate operational knowledge and experience. At present, the NRO does not have such capability.

3. POSSIBLE SOLUTIONS:

It appears that there are only two basic alternatives, although the details of these could be varied somewhat in regard to method of operation. They are:

a. The establishment, within the NRO, of a new office having this capability, obtaining qualified personnel to staff the office from the Army, Navy, Air Force, and CIA. This office would coordinate appropriate matters with the Joint Chiefs of Staff through the Joint Reconnaissance Center, from which all necessary instructions would be transmitted to Unified and Specified Commands after JCS coordination.
b. The establishment of an organizational arrangement under which the present Joint Reconnaissance Center would serve both the NRO and the Joint Chiefs of Staff. The JRC would continue to perform all of its present functions for the JCS, with the addition of the tasks of keeping the Joint Chiefs of Staff appropriately informed on NRO missions, and conveying the recommendations of the Joint Chiefs of Staff on denied area overflights to the Director, NRO. In addition to functions performed for the JCS, the JRC would serve as the NRO Aircraft Operations Center (AOC). The Chairman of the JRC would serve as the Deputy for Operations on the NRO Staff, responsible for supervision of both the NRO Satellite Operations Center (SOC) and the AOC. An operating charter agreement would be established between the Director, NRO and the Joint Chiefs of Staff defining the above concept of operations. This charter would provide for the JRC personnel, office space, and other appropriate support to be furnished by the Joint Chiefs of Staff, with the JCS functions as the JRC, and the NRO functions as the AOC separately stated, as in the attachment hereto. The charter would also provide for joint NRO-JCS preparation of the efficiency reports of the Chairman and his Deputy.

4. DISCUSSION:

It is clear that the capability described in alternative "a" must be established unless agreement can be reached to establish the
arrangement described in alternative "b". It would seem that alternative "b" could be established without requiring any increase in the JRC manpower beyond requests currently outstanding. However, alternative "a" would require additional office space and operationally skilled manpower to be transferred to the NRO. Although either alternative undoubtedly could be made to work, the solution of alternative "b" would provide the smoother working interface between the NRO and the Joint Chiefs of Staff, and be much more economical in the use of skilled military personnel and critical Pentagon office space. For these reasons, it would seem that alternative "b" is the preferred solution.

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Dual (JCS-NRO) Functions of the Joint Reconnaissance Center
**Chairman, JRC also serves as Deputy for Operations, NRO Staff.**

**JRC and AOC consist of the same personnel and resources:** As the JRC, they serve the JCS, and as the AOC, they serve the NRO, in accordance with separately stated functions listed on the following pages.
1. **JCS Functions (as the JRC of the JCS):**

   a. Review proposed peripheral reconnaissance missions, plans, and programs and transmit to the Joint Chiefs of Staff for their consideration those which do not fall within existing guidance, and those which are considered sensitive; i.e., under existing conditions, might seriously affect other U. S. operations and programs.

   b. Keep the Joint Chiefs of Staff informed on all proposed reconnaissance operations of particular interest, the results thereof, and requirements generated thereby. Designated representatives will arrange for special presentations to the Joint Chiefs of Staff, and other appropriate government officials. Presentations of NRO activities will be in accordance with policy established by the Director, NRO.

   c. Convey decisions of the Joint Chiefs of Staff on peripheral reconnaissance matters to commanders and Services concerned.

   d. Convey the recommendations of the Joint Chiefs of Staff on denied area overflight matters to the Director, NRO.

   e. Maintain liaison with the Secretary of Defense and Director, NSA.

2. **Perform liaison with the National Reconnaissance Office, the Department of State or other government departments and agencies on overflight and peripheral reconnaissance operations to assure that:**
(1) programs or activities proposed by these agencies are considered by the Joint Chiefs of Staff, if appropriate;

(2) the Joint Chiefs of Staff are informed, as required, on such proposed activities and the results thereof; and that,

(3) coordination with unified and specified commands, and other departments and agencies as appropriate, has been carried out.

g. Perform other related duties as directed.

2. NRO Functions (as the Deputy for Operations, NRO Staff, using the personnel and resources of the JRC as the NRO Aircraft Operations Center ((ACC)), and supervising the existing NRO Satellite Operations Center ((SOC))):

   a. Receive for the Director, NRO all requirements for overflight reconnaissance of denied areas, analyze these requirements, establish appropriate mission schedules in response thereto, and assign responsibility for preparation of mission plans to appropriate Service elements, unified and specified commands, and/or the CIA in accordance with assigned responsibilities, and in accordance with basic guidance from the Director, NRO.

   b. Review all proposed denied-area overflight reconnaissance missions, plans, and programs, obtaining the recommendations of the
Joint Chiefs of Staff on all those which do not fall within existing
guidance, and on those which are considered sensitive and might
affect seriously other U.S. operations and programs.

c. Coordinate the overflight activities of the NRO with the
peripheral reconnaissance activities of the unified and specified
commands.

d. Obtain approval and/or decisions as required, from the
Director, NRO and assist him, as required, in the obtaining of
appropriate decisions and authorization from higher authority for
conduct of overflight reconnaissance missions. Issue appropriate
instructions to the Commands, Services and Agencies concerned to
insure execution of approved missions.

e. Monitor all NRO reconnaissance missions, keeping the
Director, NRO and other designated officials informed of the mission
status, progress, and results.

f. Prepare monthly forecast of all NRO missions for submission
to the Special Group. Assist the Director, NRO, as required, in the
presentation of the National Reconnaissance Program to the Special
Group and the President's Foreign Intelligence Advisory Board.
g. Maintain NRO liaison with the DIA and the USIB in regard to all requirements for intelligence, mapping and geodesy collection by overflight of denied areas.

h. Specify desired targets to be covered by satellite missions, desired on-orbit target program options (to the extent that such options exist within the system capability of individual projects), and make all on-orbit selection between such options, based upon weather or intelligence factors.

i. Perform other related duties as directed.