MEMORANDUM FOR EXCOM MEMBERS

SUBJECT: Issues for 20 November Meeting

We have forwarded to you our financial report, issue papers, and the Director's Report. These contain a number of issues which will be treated on November 20.

However, there are a few issues which I believe are of overriding importance and require special emphasis at the 20 November meeting. These have to do with the near-real-time system, crisis response, ocean surveillance, and

The near-real-time system activity is proceeding according to guidance received from ExCom over the last 16 months. Briefly, we are proving out the components and, in parallel, are doing systems studies to see that the various components can be put together into a coherent system. We are also pricing the various approaches. It seems to me that the issue facing the ExCom will be whether we are taking a deliberate enough approach to system development. Present planning is based on the assumption that we want to get an operating system as soon as possible, short of a crash program. If we really are sure that the requirement is well enough understood and we can afford it, our present course is the correct one. However, if we are not sure that we adequately understand the requirement, then I believe we ought to be more deliberate. The recent reconnaissance problems in the Mid-East and our inability to define what we would really want from a near-real-time system in such a situation leads me to think that our real needs are not yet clearly enough understood to justify a system go-ahead.
With respect to crisis response, we have recently gone through quite an exercise at the State Department (USIB) request on just what our systems will do in case of crisis. Here again, our thinking is not all that mature. Before we spend money to develop a crisis capability, I believe we should seriously consider expanding coverage with existing of some other area.

Another approach to crisis reconnaissance is to maintain a CORONA ready for launch on one-day notice. As presently scheduled, four CORONA's are considered to be backup.

Your CORONA's could be maintained for crisis response purposes. The CORONA's could be maintained at an R-25 status for about per year, at R-15 status for about per year, and at R-1 status for about per year. The R-25 status could be maintained for FY 1972 within current launch budgets, but no provisions have been made for CORONA costs for FY 1973 and subsequent years.

The ocean surveillance issue is simply stated. The question is whether we should develop satellites for ocean surveillance or merely use existing NRO systems for this purpose. The Navy will probably prefer to have their own systems, and I see no reason why they should not have them except for the cost. It will no doubt be cheaper for us to expand
our system than to have the Navy develop their own. The relative trade-offs in terms of utility and cost ought to be examined. However, we need to decide what philosophy we are following during our Friday discussions.

John L. McLucas